## **Introduced by Senator Torlakson**

February 20, 2003

An act to amend Sections 7360 and 7361 of, and to add Section 8651.1 to, 7653, 60050, and 60201.1 of, and to repeal and add Sections 7361 and 60050.1 of, the Revenue and Taxation Code, relating to taxation, and making an appropriation therefor, to take effect immediately, tax levy.

## LEGISLATIVE COUNSEL'S DIGEST

SB 541, as amended, Torlakson. Motor vehicle fuel license taxes: use *diesel* fuel taxes.

Motor Vehicle Fuel License Tax Law imposes a tax of  $18\phi$  per gallon of fuel, and requires, if the federal fuel tax is reduced below the rate of  $9\phi$  per gallon and federal financial allocations to this state are reduced or eliminated, that the tax rate be increased so that the combined state and federal tax rate per gallon equals  $27\phi$ . The Diesel Fuel Tax Law imposes an excise tax for the use of fuel at a rate of  $18\phi$  per gallon, and requires that, if the federal fuel tax is reduced below the rate of  $15\phi$  per gallon and specified federal financial allocations to this state are reduced or eliminated, the tax rate be increased by an amount so that the combined state and federal tax rate per gallon equals  $33\phi$  per gallon.

This bill would, for the 2004 calendar year and each calendar year thereafter, require that tax those taxes to be adjusted for inflation, as provided. This bill would also impose a storage tax equal to the inflation adjustment amount on each gallon of tax paid motor vehicle and diesel fuel, in storage, as provided.

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The Use Fuel Tax Law imposes an excise tax for the use of fuel at a rate of 18¢ per gallon on or after January 1, 1994, and requires, if the federal fuel tax is reduced below the rate of 15¢ per gallon and specified federal financial allocations to this state are reduced or eliminated, that the tax rate be increased by an amount so that the combined state and federal tax rate per gallon equals 33¢ per gallon on and after January 1, 1994.

This bill would impose an additional excise tax per gallon in the amount necessary to replace any suspended transfers of revenues to the Traffic Investment Fund or reductions from the Traffic Congestion Relief Fund. This bill would also make legislative findings and declarations in connection with that tax.

Existing law provides that a portion of the amounts collected under the Use Fuel Tax Law are continuously appropriated for expenditure for specified purposes.

Since this bill would permit an increase in the taxes collected under that law and thereby make additional moneys available for continuous expenditure, it would make an appropriation.

Section 3 of Article XIII A of the California Constitution requires that any change in state taxes enacted for the purpose of increasing revenues be imposed by a statute that is passed by not less than  $^2/_3$  of the members of each house of the Legislature.

Since this bill would permit an increase in state fuel taxes, this bill would require a  $\frac{2}{3}$  vote for passage.

This bill would take effect immediately as a tax levy.

Vote:  $\frac{2}{3}$ . Appropriation:  $\frac{yes}{no}$ . Fiscal committee: yes. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 7360 of the Revenue and Taxation Code
- 2 SECTION 1. Section 7360 of the Revenue and Taxation Code
- 3 is amended to read:
- 4 7360. (a) (1) A tax of eighteen cents (\$0.18) is hereby
- 5 imposed upon each gallon of *motor vehicle* fuel subject to the tax
- 6 in Sections 7362, 7363, and 7364.
- 7 (2) Subject to paragraph (3), the rate of tax under paragraph
- 8 (1) shall be adjusted annually to reflect increases in the consumer
- 9 price index, as follows:

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(A) For the 2004 calendar year, the board shall recompute the rate of tax to be imposed on each gallon of motor vehicle fuel under paragraph (1). That computation shall be made as follows:

- (i) The Department of Industrial Relations shall transmit to the board the consumer price index no later than August 1, 2003.
- (ii) No later than October 1, 2003, the board shall compute the inflation adjustment amount and add it to the current rate of tax for 2003 (eighteen cents (\$0.18)). The sum of the two amounts shall be the adjusted rate of tax, which on the following January 1 shall become the current rate of tax for 2004.
- (B) For each calendar year thereafter, the board shall recompute the rate of tax to be imposed on each gallon of motor vehicle fuel under paragraph (1). That computation shall be made as follows:
- (i) The Department of Industrial Relations shall transmit to the board the consumer price index no later than August 1.
- (ii) No later than October 1, the board shall compute the inflation adjustment amount and add it to the current rate of tax. The sum of the two amounts shall be the adjusted rate of tax, which on the next following January 1 shall become the current rate of tax for the calendar year commencing on that January 1.
- (3) The amount of the increase in the rate of tax pursuant to paragraph (2), if any, shall be limited based on the retail price for a gallon of regular unleaded gasoline, as reported by the California Energy Commission, as follows:
- (A) No increase may occur until the retail price decreases to less than two dollars (\$2) per gallon.
- (B) An increase in an amount up to two cents (\$0.02) per gallon may occur on and after the date that the retail price drops below two dollars (\$2) per gallon.
- (C) An increase in an amount up to three cents (\$0.03) per gallon may occur on and after the date that the retail price drops below one dollar and ninety cents (\$1.90) per gallon.
- (D) The entire increase may occur on and after the date that the retail price drops below one dollar and eighty cents (\$1.80) per gallon.
- (b) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by

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39 40 this section, on and after the date of the reduction, shall be recalculated by an amount so that the combined state and federal tax rate per gallon equals twenty-seven cents (\$0.27) nine cents (\$0.09) plus the current rate of tax prior to recalculation.

- (c) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
  - (d) For purposes of this chapter:
- (1) "Consumer price index" means the percentage change in the California Consumer Price Index for all items for the period from June 30 of the prior fiscal year to June 30 of the current fiscal year. However, for the calendar year 2004, consumer price index means the percentage change in the California Consumer Price Index for all items for the period from June 30, 1994, to June 30, 2003. inclusive.
- (2) "Fiscal year" means the 12-month period beginning July 1 and ending June 30.
- (3) "Inflation adjustment amount" means the product achieved by multiplying the current rate of tax by the inflation adjustment factor, rounded to the nearest one-tenth of one cent (\$0.001).
- (4) "Inflation adjustment factor" means the amount computed by the board by adding 100 percent to the consumer price index, and dividing the result by 100.
- SEC. 2. Section 7361 of the Revenue and Taxation Code is repealed.
- 7361. (a) For the privilege of storing, for the purpose of removal, sale, or use, every distributor owning motor vehicle fuel on January 1, 2002, shall pay a tax of eighteen cents (\$0.18) for each gallon of motor vehicle fuel according to the volumetric measure thereof, on which a tax has not been imposed under Part 2 (commencing with Section 7301) as in effect on December 31, 2001, and tax would have been imposed on any prior removal, entry, or sale of motor vehicle fuel had Sections 7360 to 7363, inclusive, applied to motor vehicle fuel for the period before January 1, 2002.
  - (b) For purposes of subdivision (a):
- (1) "Storing" includes the possession in a storage facility, except an approved terminal or refinery, of motor vehicle fuel as well as the motor vehicle fuel purchased from and invoiced by the seller prior to January 1, 2002, and in transit on that date.

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(2) "Owning" means having title to the motor vehicle fuel.

- (3) "Distributor" means any person who was required to be licensed as a distributor under Part 2 (commencing with Section 7301) as in effect on December 31, 2001.
- SEC. 3. Section 7361 is added to the Revenue and Taxation Code, to read:
- 7361. (a) For the privilege of storing for the purpose of sale, each blender, wholesaler, and retailer owning 1,000 gallons or more of tax paid motor vehicle fuel on January 1, 2004, and on January 1 of each calendar year thereafter, shall pay a storage tax equal to the inflation adjustment amount on each gallon of tax paid motor vehicle fuel in storage according to the volumetric measure thereof. However, no storage tax shall be imposed if the inflation adjustment amount is less than two cents (\$0.02) per gallon for that calendar year.
  - (b) For purposes of subdivision (a):

- (1) "Storing" includes the possession in a storage facility, except an approved terminal or refinery, or a container of any kind, including railroad tank cars and truck or trailer cargo tanks, of tax paid motor vehicle fuel as well as the tax paid motor vehicle fuel purchased from and invoiced by the seller prior to January 1 and in transit on that date.
  - (2) "Owning" means having title to the motor vehicle fuel.
- (3) "Wholesaler" means any person who sells motor vehicle fuel in this state for resale to a retailer or to a person who is not a retailer and subsequently uses the motor vehicle fuel.
- (4) "Retailer" means any person who sells motor vehicle fuel in this state to a person who subsequently uses the motor vehicle fuel.
- SEC. 4. Section 7653 of the Revenue and Taxation Code is amended to read:
- 7653. (a) Each On or before January 31, each person subject to the *storage* tax imposed under Section 7361, on or before February 28, 2002, shall prepare and file with the board, on forms prescribed by the board, a return showing the total number of gallons of *tax paid* motor vehicle fuel owned by the person on January 1, 2002, for which a tax has not been imposed under Part 2 (commencing with Section 7301) as in effect on December 31, 2001 the immediately preceding January 1, the amount of the *storage* tax-imposed, and any other information that the board

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deems necessary for the proper administration of this part. The return shall be accompanied by a remittance payable to the Controller in the amount of tax due.

- (b) Any distributor, as defined in paragraph (3) of subdivision (b) of Section 7361, who has tax-paid motor vehicle fuel in the bulk transfer/terminal system on January 1, 2002, which was purchased prior to January 1, 2002, shall report the tax-paid gallons on the subdivision (a) return. The amount of taxes paid on the tax-paid gallons shall constitute a credit against the amount of taxes due and payable on the subdivision (a) return, or on the supplier's January 2002 return required under Section 7651, and for each succeeding return until the credit is fully utilized.
- SEC. 5. Section 60050 of the Revenue and Taxation Code is amended to read:
- 60050. (a) (1) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of diesel fuel subject to the tax in Sections 60051, 60052, and 60058.
- (2) The rate of tax under paragraph (1) shall be adjusted annually to reflect increases in the consumer price index, as follows:
- (A) For the 2004 calendar year, the board shall recompute the rate of tax to be imposed on each gallon of diesel fuel under paragraph (1). That computation shall be made as follows:
- (i) The Department of Industrial Relations shall transmit to the board the consumer price index no later than August 1, 2003.
- (ii) No later than October 1, 2003, the board shall compute the inflation adjustment amount and add it to the current rate of tax for 2003 (eighteen cents (\$0.18)). The sum of the two amounts shall be the adjusted rate of tax, which on the following January 1 shall become the current rate of tax for 2004.
- (B) For each calendar year thereafter, the board shall recompute the rate of tax to be imposed on each gallon of diesel fuel under paragraph (1). That computation shall be made as follows:
- (i) The Department of Industrial Relations shall transmit to the board the consumer price index no later than August 1.
- 37 (ii) No later than October 1, the board shall compute the 38 inflation adjustment amount and add it to the current rate of tax. 39 The sum of the two amounts shall be the adjusted rate of tax, which

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on the next following January 1 shall become the current rate of tax for the calendar year commencing on that January 1.

- (3) The amount of the increase in the rate of tax pursuant to paragraph (2), if any, shall be limited based on the retail price for a gallon of diesel fuel, as reported by the California Energy Commission, as follows:
- (A) No increase may occur until the retail price decreases to less than two dollars (\$2) per gallon.
- (B) An increase in an amount up to two cents (\$0.02) per gallon may occur on and after the date that the retail price drops below two dollars (\$2) per gallon.
- (C) An increase in an amount up to three cents (\$0.03) per gallon may occur on and after the date that the retail price drops below one dollar and ninety cents (\$1.90) per gallon.
- (D) The entire increase may occur on and after the date that the retail price drops below one dollar and eighty cents (\$1.80) per gallon.
- (b) If the federal fuel tax is reduced below the rate of fifteen cents (\$0.15) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by this section, on and after the date of the reduction, shall be increased recalculated by an amount so that the combined state and federal tax rate per gallon equals thirty-three cents (\$0.33) fifteen cents (\$0.15) plus the current rate of tax prior to recalculation.
- (c) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be exempt under this section.
  - (d) For purposes of this chapter:
- (1) "Consumer price index" means the percentage change in the California Consumer Price Index for all items for the period from June 30 of the prior fiscal year to June 30 of the current fiscal year. However, for the calendar year 2004, consumer price index means the percentage change in the California Consumer Price Index for all items for the period from June 30, 1994, to June 30, 2003, inclusive.
- 38 (2) "Fiscal year" means the 12-month period beginning July 39 1 and ending June 30.

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 (3) "Inflation adjustment amount" means the product achieved by multiplying the current rate of tax by the inflation adjustment factor, rounded to the nearest one-tenth of one cent (\$0.001).

- (4) "Inflation adjustment factor" means the amount computed by the board by adding 100 percent to the consumer price index, and dividing the result by 100.
- SEC. 6. Section 60050.1 of the Revenue and Taxation Code is repealed.
- 60050.1. (a) For the privilege of storing, for the purpose of removal, sales, or use, every wholesaler owning undyed diesel fuel on July 1, 1995, shall pay a tax of eighteen cents (\$0.18) for each gallon of undyed diesel fuel according to the volumetric measure thereof, on which a tax has not been imposed under Part 3 (commencing with Section 8601) as in effect on June 30, 1995, and tax would have been imposed on any prior removal, entry, or sale of undyed diesel fuel had Sections 60050 to 60061, inclusive, applied to undyed diesel fuel for the period before July 1, 1995.
  - (b) For purposes of subdivision (a):
- (1) "Storing" includes the possession in a storage facility, except an approved terminal or refinery, or a container of any kind, including the fuel tanks of motor vehicles, of undyed diesel fuel and the undyed diesel fuel purchased from and invoiced by the seller prior to July 1, 1995, and in transit on that date.
  - (2) "Owning" means having title to the undyed diesel fuel.
- (3) "Wholesaler" means any person who sells diesel fuel in this state for resale to a retailer or to a person who is not a retailer and subsequently uses the diesel fuel and was required to be licensed under Part 3 (commencing with Section 8601) as a wholesaler as in effect on June 30, 1995.
- SEC. 7. Section 60050.1 is added to the Revenue and Taxation Code, to read:
- 60050.1. (a) For the privilege of storing for the purpose of sale, each blender, wholesaler, and retailer owning 1,000 gallons or more of tax paid diesel fuel on January 1, 2004, and on January 1 of each year thereafter, shall pay a storage tax equal to the inflation adjustment amount on each gallon of tax paid diesel fuel in storage according to the volumetric measure thereof. However, no storage tax shall be imposed if the inflation adjustment amount is less than two cents (\$0.02) per gallon for that calendar year.
  - (b) For purposes of subdivision (a):

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(1) "Storing" includes the possession in a storage facility, except an approved terminal or refinery, or a container of any kind, including railroad tank cars and truck or trailer cargo tanks, of tax paid diesel fuel as well as the tax paid diesel fuel purchased from and invoiced by the seller prior to January 1 and in transit on that date.

(2) "Owning" means having title to the diesel fuel.

- (3) "Wholesaler" means any person who sells diesel fuel in this state for resale to a retailer or to a person who is not a retailer and subsequently uses the diesel fuel.
- (4) "Retailer" means any person who sells diesel fuel in this state to a person who subsequently uses the diesel fuel.
- SEC. 8. Section 60201.1 of the Revenue and Taxation Code is amended to read:
- 60201.1. Each On or before January 31, each person subject to the storage tax imposed under Section 60050.1, on or before September 30, 1995, shall prepare and file with the board, on forms prescribed by the board, a return showing the total number of gallons of undyed tax paid diesel fuel owned by the person on July 1, 1995, for which a tax has not been imposed under Part 3 (commencing with Section 8601) as in effect on June 30, 1995, the amount of the tax imposed the immediately preceding January 1, the amount of the storage tax, and any other information that the board deems necessary for the proper administration of this part.

The return shall be accompanied by a remittance payable to the board in the amount of tax due.

- SEC. 9. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into immediate effect. is amended to read:
- 7360. (a) A tax of eighteen cents (\$0.18) is hereby imposed upon each gallon of fuel subject to the tax in Sections 7362, 7363, and 7364. This rate of tax shall be adjusted as follows:
- (1) For the 2004 calendar year, the board shall recompute the rate of tax set forth in subdivision (a). That computation shall be made as follows:
- (A) The Department of Industrial Relations shall transmit to the board the percentage change in the California Consumer Price Index for all items from September 1, 1990, to September 1, 2003, inclusive, no later than November 1, 2003.

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(B) The board shall compute an inflation adjustment factor by adding 100 percent to that portion of the percentage change figure which is furnished pursuant to subparagraph (A) and dividing the result by 100.

- (C) The board shall multiply the estimated rate of tax in subdivision (a) by the inflation adjustment factor determined in subparagraph (B) and round off the resulting products to the nearest one-tenth of one cent (\$0.001) per gallon.
- (2) For the 2005 calendar year and each calendar year thereafter, the board shall recompute the rate of tax set forth in subdivision (a). That computation shall be made as follows:
- (A) The Department of Industrial Relations shall transmit annually to the board the percentage change in the California Consumer Price Index for all items from September 1 of the prior fiscal year to September 1 of the current fiscal year, no later than November 1 of the current fiscal year.
- (B) The board shall compute an inflation adjustment factor by adding 100 percent to that portion of the percentage change figure which is furnished pursuant to subparagraph (A) and dividing the result by 100.
- (C) The board shall multiply the estimated rate of tax in subdivision (a) by the inflation adjustment factor determined in subparagraph (B) and round off the resulting products to the nearest one-tenth of one cent (\$0.001) per gallon.
- (b) If the federal fuel tax is reduced below the rate of nine cents (\$0.09) per gallon and federal financial allocations to this state for highway and exclusive public mass transit guideway purposes are reduced or eliminated correspondingly, the tax rate imposed by this section, on and after the date of the reduction, shall be recalculated by an amount so that the combined state and federal tax rate per gallon equals nine cents (\$0.09) plus the amount ealculated pursuant to subdivision (a).
- (e) If any person or entity is exempt or partially exempt from the federal fuel tax at the time of a reduction, the person or entity shall continue to be so exempt under this section.
- 36 SEC. 2. Section 7361 of the Revenue and Taxation Code is amended to read:
  - 7361. (a) For the privilege of storing, for the purpose of removal, sale, or use, every distributor owning motor vehicle fuel on January 1, 2002, shall pay a tax of eighteen cents (\$0.18) for

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each gallon of motor vehicle fuel according to the volumetric measure thereof, on which a tax has not been imposed under Part 2 (commencing with Section 7301) as in effect on December 31, 2001, and tax would have been imposed on any prior removal, entry, or sale of motor vehicle fuel had Sections 7360 to 7363, inclusive, applied to motor vehicle fuel for the period before January 1, 2002. This rate of tax shall be adjusted as follows:

- (1) For the 2004 calendar year, the board shall recompute the rate of tax set forth in subdivision (a). That computation shall be made as follows:
- (A) The Department of Industrial Relations shall transmit to the board the percentage change in the California Consumer Price Index for all items from September 1, 1990, to September 1, 2003, inclusive, no later than November 1, 2003.
- (B) The board shall compute an inflation adjustment factor by adding 100 percent to that portion of the percentage change figure which is furnished pursuant to subparagraph (A) and dividing the result by 100.
- (C) The board shall multiply the estimated rate of tax in subdivision (a) by the inflation adjustment factor determined in subparagraph (B) and round off the resulting products to the nearest one-tenth of one cent (\$0.001) per gallon.
- (2) For the 2005 calendar year and each calendar year thereafter, the board shall recompute the rate of tax set forth in subdivision (a). That computation shall be made as follows:
- (A) The Department of Industrial Relations shall transmit annually to the board the percentage change in the California Consumer Price Index for all items from September 1 of the prior fiscal year to September 1 of the current fiscal year, no later than November 1 of the current fiscal year.
- (B) The board shall compute an inflation adjustment factor by adding 100 percent to that portion of the percentage change figure which is furnished pursuant to subparagraph (A) and dividing the result by 100.
- (C) The board shall multiply the estimated rate of tax in subdivision (a) by the inflation adjustment factor determined in subparagraph (B) and round off the resulting products to the nearest one tenth of one cent (\$0.001) per gallon.
  - (b) For purposes of subdivision (a):

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(1) "Storing" includes the possession in a storage facility, except an approved terminal or refinery, of motor vehicle fuel as well as the motor vehicle fuel purchased from and invoiced by the seller prior to January 1, 2002, and in transit on that date.

- (2) "Owning" means having title to the motor vehicle fuel.
- (3) "Distributor" means any person who was required to be licensed as a distributor under Part 2 (commencing with Section 7301) as in effect on December 31, 2001.
- 9 SEC. 3. Section 8651.1 is added to the Revenue and Taxation 10 Code, to read:
  - 8651.1. (a) The Legislature finds and declares all of the following:
  - (1) The excise tax on motor vehicle fuel was last increased on January 1, 1994, when the rate was set at eighteen cents (\$0.18) per gallon.
  - (2) The demand on California's state highways and streets and local roads has increased at a far greater rate than the revenues available to operate, maintain, and expand the transportation network.
  - (3) Increased motor vehicle fuel economy results in the consumption of less fuel and the generation of less gas tax revenue per mile driven, while inflation also crodes this slow-growing revenue.
  - (4) The Traffic Congestion Relief Act (Chapters 91, 92, and 656 of the Statutes of 2000) (TCRA) created a six-year funding plan using General Fund revenue for state and local transportation needs.
  - (5) The TCRA created the Traffic Congestion Relief Fund (TCRF) to support high-priority traffic-relief projects statewide, and the Transportation Investment Fund (TIF) to distribute funding for local street and road improvements, state highway improvements, and public transit.
  - (6) Rapid declines in state General Fund revenues have led to, and could create more, suspending of transfers of gasoline sales tax revenue to the TIF and revenue reductions in the TCRF.
  - (b) In addition to any other tax imposed by this part, an excise tax is hereby imposed for the use of fuel at the following rate per gallon:
  - An amount, adjusted annually for inflation, to replace any revenues suspended from transfer to the Transportation

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1 Investment Fund or reduced from the Traffic Congestion Relief
2 Fund.

SEC. 4. This act provides for a tax levy within the meaning of Article IV of the Constitution and shall go into immediate effect.